Senator L. Alma Mansell proposes the following substitute bill:

1	ELECTION REFORM
2	2006 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: L. Alma Mansell
5	House Sponsor:
6	
7	LONG TITLE
8	General Description:
9	This bill modifies the Election Code to provide the option to file a pledge of fair
10	campaign practices and to establish criminal penalties related to issuing false
11	information during campaigns.
12	Highlighted Provisions:
13	This bill:
14	 provides that each candidate for public office in the state be presented with a pledge
15	of fair campaign practices;
16	provides that a candidate may voluntarily elect to sign and file the pledge;
17	provides that the pledge is a public document and shall be maintained by the filing
18	officer for a defined period after the election ends;
19	 requires political action committees and political issues committees to designate and
20	disclose the names of two officers having primary decision-making authority;
21	 requires a political action committee or political issues committee to notify the
22	lieutenant governor of a change in a primary officer; and
23	 provides a criminal penalty for providing false information on a statement of
24	organization for a political action committee or political issues committee or on a
25	notice of change of officer.



Monies Appropriated in this Bill:
None
Other Special Clauses:
None
Utah Code Sections Affected:
AMENDS:
20A-9-201 , as last amended by Chapter 140, Laws of Utah 2003
20A-9-203, as last amended by Chapter 209, Laws of Utah 2004
20A-11-601 , as enacted by Chapter 1, Laws of Utah 1995
20A-11-801 , as last amended by Chapter 355, Laws of Utah 1997
ENACTS:
20A-9-205 , Utah Code Annotated 1953
Be it enacted by the Legislature of the state of Utah:
Section 1. Section 20A-9-201 is amended to read:
20A-9-201. Declarations of candidacy Candidacy for more than one office or of
more than one political party prohibited with exceptions General filing and form
requirements.
(1) Before filing a declaration of candidacy for election to any office, a person shall:
(a) be a United States citizen; and
(b) meet the legal requirements of that office.
(2) (a) Except as provided in Subsection (2)(b), a person may not:
(i) file a declaration of candidacy for, or be a candidate for, more than one office in
Utah during any election year; or
(ii) appear on the ballot as the candidate of more than one political party.
(b) A person may file a declaration of candidacy for, or be a candidate for, President or
Vice President of the United States and another office, if the person resigns the person's
candidacy for the other office after the person is officially nominated for President or Vice
President of the United States.
(3) If the final date established for filing a declaration of candidacy is a Saturday or
Sunday, the filing time shall be extended until 5 p.m. on the following [Monday] business day.

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57	(4) (a) (i) Except for presidential candidates, before the filing officer may accept any
58	declaration of candidacy, the filing officer shall:
59	(A) read to the prospective candidate the constitutional and statutory qualification
60	requirements for the office that the candidate is seeking; and
61	(B) require the candidate to state whether or not the candidate meets those
62	requirements.
63	(ii) Before accepting a declaration of candidacy for the office of county attorney, the
64	county clerk shall ensure that the person filing that declaration of candidacy is:
65	(A) a United States citizen;
66	(B) an attorney licensed to practice law in Utah who is an active member in good
67	standing of the Utah State Bar;
68	(C) a registered voter in the county in which he is seeking office; and
69	(D) a current resident of the county in which he is seeking office and either has been a
70	resident of that county for at least one year or was appointed and is currently serving as county
71	attorney and became a resident of the county within 30 days after appointment to the office.
72	(iii) Before accepting a declaration of candidacy for the office of district attorney, the
73	county clerk shall ensure that, as of the date of the election, the person filing that declaration of
74	candidacy is:
75	(A) a United States citizen;
76	(B) an attorney licensed to practice law in Utah who is an active member in good
77	standing of the Utah State Bar;
78	(C) a registered voter in the prosecution district in which he is seeking office; and
79	(D) a current resident of the prosecution district in which he is seeking office and either
80	will have been a resident of that prosecution district for at least one year as of the date of the
81	election or was appointed and is currently serving as district attorney and became a resident of
82	the prosecution district within 30 days after receiving appointment to the office.
83	(iv) Before accepting a declaration of candidacy for the office of county sheriff, the
84	county clerk shall ensure that the person filing the declaration of candidacy:
85	(A) as of the date of filing:
86	(I) is a United States citizen;

(II) is a registered voter in the county in which the person seeks office;

88	(III) (Aa) has successfully met the standards and training requirements established for
89	law enforcement officers under Title 53, Chapter 6, Part 2, Peace Officer Training and
90	Certification Act; or
91	(Bb) has passed a certification examination as provided in Section 53-6-206; and
92	(IV) is qualified to be certified as a law enforcement officer, as defined in Section
93	53-13-103; and
94	(B) as of the date of the election, shall have been a resident of the county in which the
95	person seeks office for at least one year.
96	(b) If the prospective candidate states that he does not meet the qualification
97	requirements for the office, the filing officer may not accept the prospective candidate's
98	declaration of candidacy.
99	(c) If the candidate states that he meets the requirements of candidacy, the filing officer
100	shall:
101	(i) provide the candidate with a copy of the pledge of fair campaign practices described
102	under Section 20A-9-205 and inform the candidate that:
103	(A) signing the pledge is voluntary; and
104	(B) signed pledges shall be filed with the filing officer;
105	[(i)] (ii) accept the candidate's declaration of candidacy; and
106	[(ii)] (iii) if the candidate has filed for a partisan office, provide a certified copy of the
107	declaration of candidacy to the chair of the county or state political party of which the
108	candidate is a member.
109	(d) If the candidate elects to sign the pledge of fair campaign practices, the filing
110	officer shall:
111	(i) accept the candidate's pledge; and
112	(ii) if the candidate has filed for a partisan office, provide a certified copy of the
113	candidate's pledge to the chair of the county or state political party of which the candidate is a
114	member.
115	(5) Except for presidential candidates, the form of the declaration of candidacy shall be
116	substantially as follows:
117	"State of Utah, County of
118	I,, declare my intention of becoming a candidate for the office of

as a candidate for the party. I do solemnly swear that: I can qualify to hold that
office, both legally and constitutionally, if selected; I reside at in the City or
Town of, Utah, Zip Code Phone No; I will not knowingly violate any law
governing campaigns and elections; and I will qualify for the office if elected to it. The
mailing address that I designate for receiving official election notices is
Subscribed and sworn before me this(month\day\year).
Notary Public (or other officer qualified to administer oath.)"
(6) (a) Except for presidential candidates, the fee for filing a declaration of candidacy
is:
(i) \$25 for candidates for the local school district board; and
(ii) 1/8 of 1% of the total salary for the full term of office legally paid to the person
holding the office, but not less than \$5, for all other federal, state, and county offices.
(b) Except for presidential candidates, the filing officer shall refund the filing fee to
any candidate:
(i) who is disqualified; or
(ii) who the filing officer determines has filed improperly.
(c) (i) The county clerk shall immediately pay to the county treasurer all fees received
from candidates.
(ii) The lieutenant governor shall:
(A) apportion to and pay to the county treasurers of the various counties all fees
received for filing of nomination certificates or acceptances; and
(B) ensure that each county receives that proportion of the total amount paid to the
lieutenant governor from the congressional district that the total vote of that county for all
candidates for representative in Congress bears to the total vote of all counties within the
congressional district for all candidates for representative in Congress.
(d) (i) Each person who is unable to pay the filing fee may file a declaration of
candidacy without payment upon a prima facie showing of impecuniosity as evidenced by an
affidavit of impecuniosity filed with the filing officer.
(ii) The filing officer shall ensure that the affidavit of impecuniosity is printed in

3	substantially the following form:
	"Affidavit of Impecuniosity
I	ndividual Name
_	Address
	Phone Number
	(name), do solemnly [swear] [affirm] that, owing to my
ŗ	poverty, I am unable to pay the filing fee required by law.
Ι	Date Signature
F	Affiant
S	Subscribed and sworn to before me on (month\day\year)
	(signatu
	Name and Title of Officer Authorized to Administer Oath
	(7) Any person who fails to file a declaration of candidacy or certificate of nomination
V	within the time provided in this chapter is ineligible for nomination to office.
	Section 2. Section 20A-9-203 is amended to read:
	20A-9-203. Declarations of candidacy Municipal general elections.
	(1) (a) A person may become a candidate for any municipal office if the person is a
r	registered voter and:
	(i) the person has resided within the municipality in which that person seeks to hold
e	elective office for the 12 consecutive months immediately before the date of the election; or
	(ii) if the territory in which the person resides was annexed into the municipality, the
r	person has resided within the annexed territory or the municipality for 12 months.
	(b) In addition to the requirements of Subsection (1)(a), candidates for a municipal
C	council position under the council-mayor or council-manager alternative forms of municipal
٤	government shall, if elected from districts, be residents of the council district from which they
a	are elected.
	(c) Pursuant to Utah Constitution Article IV, Section 6, any mentally incompetent
r	person, any person convicted of a felony, or any person convicted of treason or a crime against
t	he elective franchise may not hold office in this state until the right to vote or hold elective
C	office is restored as provided by statute.

- (2) (a) Except as provided in Subsection (2)(b) or (2)(c), each person seeking to become a candidate for a municipal office shall file a declaration of candidacy in person with the city recorder or town clerk during office hours and not later than 5 p.m. between July 15 and August 15 of any odd numbered year and pay the filing fee, if one is required by municipal ordinance.
- (b) (i) As used in this Subsection (2)(b), "registered voters" means the number of persons registered to vote in the municipality on the January 1 of the municipal election year.
- (ii) A third, fourth, or fifth class city that used the convention system to nominate candidates in the last municipal election as authorized by Subsection 20A-9-404(3) or used the process contained in this Subsection (2)(b) in the last municipal election or a town that used the convention system to nominate candidates in the last municipal election as authorized by Subsection 20A-9-404(3) or used the process contained in this Subsection (2)(b) in the last municipal election may, by ordinance, require, in lieu of the convention system, that candidates for municipal office file a nominating petition signed by a percentage of registered voters at the same time that the candidate files a declaration of candidacy.
- (iii) The ordinance shall specify the number of signatures that the candidate must obtain on the nominating petition in order to become a candidate for municipal office under this Subsection (2), but that number may not exceed 5% of registered voters.
- (c) Any resident of a municipality may nominate a candidate for a municipal office by filing a nomination petition with the city recorder or town clerk during office hours but not later than 5 p.m. between July 15 and August 15 of any odd numbered year and pay the filing fee, if one is required by municipal ordinance.
- (d) When August 15 is a Saturday or Sunday, the filing time shall be extended until 5 p.m. on the following Monday.
- (3) (a) Before the filing officer may accept any declaration of candidacy or nomination petition, the filing officer shall:
- (i) read to the prospective candidate or person filing the petition the constitutional and statutory qualification requirements for the office that the candidate is seeking; and
- (ii) require the candidate or person filing the petition to state whether or not the candidate meets those requirements.
 - (b) If the prospective candidate does not meet the qualification requirements for the

212	office, the filing officer may not accept the declaration of candidacy or nomination petition.
213	(c) If it appears that the prospective candidate meets the requirements of candidacy, the
214	filing officer shall:
215	(i) provide the candidate with a copy of the pledge of fair campaign practices described
216	under Section 20A-9-205 and inform the candidate that:
217	(A) signing the pledge is voluntary; and
218	(B) signed pledges shall be filed with the filing officer; and
219	(ii) accept the declaration of candidacy or nomination petition.
220	(d) If the candidate elects to sign the pledge of fair campaign practices, the filing
221	officer shall:
222	(i) accept the candidate's pledge; and
223	(ii) if the candidate has filed for a partisan office, provide a certified copy of the
224	candidate's pledge to the chair of the county or state political party of which the candidate is a
225	member.
226	(4) The declaration of candidacy shall substantially comply with the following form:
227	"I, (print name), being first sworn, say that I reside at Street, City of,
228	County of, state of Utah, Zip Code, Telephone Number (if any); that I am a
229	registered voter; and that I am a candidate for the office of (stating the term). I request
230	that my name be printed upon the applicable official ballots. (Signed)
231	Subscribed and sworn to (or affirmed) before me by on this
232	(month\day\year).
233	(Signed) (Clerk or other officer qualified to administer oath)"
234	(5) (a) In all first and second class cities, and in third, fourth, or fifth class cities that
235	have not passed the ordinance authorized by Subsection (2)(b) and in towns that have not
236	passed the ordinance authorized by Subsection (2)(b), any registered voter may be nominated
237	for municipal office by submitting a petition signed by:
238	(i) 25 residents of the municipality who are at least 18 years old; or
239	(ii) 20% of the residents of the municipality who are at least 18 years old.
240	(b) (i) The petition shall substantially conform to the following form:
241	"NOMINATION PETITION
242	The undersigned residents of (name of municipality) being 18 years old or older

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the ballot.

243	nominate (name of nominee) to the office of for the (two or four-year term, whichever is
244	applicable)."
245	(ii) The remainder of the petition shall contain lines and columns for the signatures of
246	persons signing the petition and their addresses and telephone numbers.
247	(6) (a) In third, fourth, and fifth class cities that have passed the ordinance authorized
248	by Subsection (2)(b), and in towns that have passed the ordinance authorized by Subsection
249	(2)(b), any registered voter may be nominated for municipal office by submitting a petition
250	signed by the same percentage of registered voters in the municipality as required by the
251	ordinance passed under authority of Subsection (2)(b).
252	(b) (i) The petition shall substantially conform to the following form:
253	"NOMINATION PETITION
254	The undersigned residents of (name of municipality) being 18 years old or older
255	nominate (name of nominee) to the office of (name of office) for the (two or four-year term,
256	whichever is applicable)."
257	(ii) The remainder of the petition shall contain lines and columns for the signatures of
258	persons signing the petition and their addresses and telephone numbers.
259	(7) If the declaration of candidacy or nomination petition fails to state whether the
260	nomination is for the two or four-year term, the clerk shall consider the nomination to be for
261	the four-year term.
262	(8) (a) The clerk shall verify with the county clerk that all candidates are registered
263	voters.
264	(b) Any candidate who is not registered to vote is disqualified and the clerk may not
265	print the candidate's name on the ballot.
266	(9) Immediately after expiration of the period for filing a declaration of candidacy, the
267	clerk shall:
268	(a) cause the names of the candidates as they will appear on the ballot to be published
269	in at least two successive publications of a newspaper with general circulation in the
270	municipality; and
271	(b) notify the lieutenant governor of the names of the candidates as they will appear on

(10) (a) A declaration of candidacy or nomination petition filed under this section is

274	valid unless a written objection is filed with the clerk within five days after the last day for
275	filing.
276	(b) If an objection is made, the clerk shall:
277	(i) mail or personally deliver notice of the objection to the affected candidate
278	immediately; and
279	(ii) decide any objection within 48 hours after it is filed.
280	(c) If the clerk sustains the objection, the candidate may correct the problem by
281	amending the declaration or petition within three days after the objection is sustained or by
282	filing a new declaration within three days after the objection is sustained.
283	(d) (i) The clerk's decision upon objections to form is final.
284	(ii) The clerk's decision upon substantive matters is reviewable by a district court if
285	prompt application is made to the district court.
286	(iii) The decision of the district court is final unless the Supreme Court, in the exercise
287	of its discretion, agrees to review the lower court decision.
288	(11) Any person who filed a declaration of candidacy and was nominated, and any
289	person who was nominated by a nomination petition, may, any time up to 23 days before the
290	election, withdraw the nomination by filing a written affidavit with the clerk.
291	Section 3. Section 20A-9-205 is enacted to read:
292	20A-9-205. Fair campaign practices Voluntary pledge Pledge is a public
293	record Retention requirements.
294	(1) Each person seeking to become a candidate for any elective office that is to be
295	filled at the next election shall be provided with a copy of the pledge of fair campaign
296	practices.
297	(2) The pledge shall be in the following form:
298	"PLEDGE OF FAIR CAMPAIGN PRACTICES
299	There are basic principles of decency, honesty, and fair play which every candidate for
300	public office in the State of Utah has a moral obligation to observe and uphold, in order that,
301	after vigorously contested but fairly conducted campaigns, our citizens may exercise their right
302	to a free election, and that the will of the people may be fully and clearly expressed on the
303	issues.
304	THEREFORE:

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305	I SHALL conduct my campaign openly and publicly, discussing the issues as I see
306	them, presenting my record and policies with sincerity and frankness, and criticizing, without
307	fear or favor, the record and policies of my opponents that I believe merit criticism.
308	I SHALL NOT use nor shall I permit the use of whispering campaigns or scurrilous
309	attacks on any candidate. I shall not participate in or nor shall I permit the use of defamation,
310	libel, or slander against any candidate. I shall not participate in or shall I permit the use of any
311	other criticism of any candidate that I do not believe to be truthful, provable, and relevant to my
312	campaign.
313	I SHALL NOT appeal to nor shall I permit an appeal to negative prejudices based on
314	race, gender, religion, national origin, physical disability, or age.
315	I SHALL NOT use or nor shall I permit the use of any practice that tends to corrupt or
316	undermine our American system of free elections, or that hinders or prevents the free
317	expression of the will of the voters, including practices intended to hinder or prevent any
318	eligible person from registering to vote or voting.
319	I SHALL NOT coerce election help or campaign contributions for myself or for any
320	other candidate from my employees or volunteers.
321	I SHALL immediately and publicly repudiate support deriving from any individual or
322	group which resorts, on behalf of my candidacy or in opposition to that of an opponent, to
323	methods in violation of the letter or spirit of this pledge. I shall accept responsibility to take
324	firm action against any subordinate who violates any provision of this pledge or the laws
325	governing elections.
326	I SHALL defend and uphold the right of every qualified American voter to full and
327	equal participation in the electoral process.
328	I, the undersigned, candidate for election to public office in the State of Utah, hereby
329	voluntarily endorse, subscribe to, and solemnly pledge myself to conduct my campaign in
330	accordance with the above principles and practices."
331	Name:
332	Signature: Date:
333	(3) The filing officer shall print, or cause to be printed, blank forms of the pledge to be
334	distributed to persons filing a declaration of candidacy.
335	(4) A pledge that is submitted for filing by a candidate is a public record under Title

336	63, Chapter 2, Government Records Access and Management Act.
337	(5) The filing officer shall:
338	(a) accept all signed pledges that are submitted for filing; and
339	(b) retain each filed pledge for public inspection for 30 calendar days after the election
340	(6) A candidate may not be required to subscribe to, endorse, or sign the pledge of fair
341	campaign practices.
342	Section 4. Section 20A-11-601 is amended to read:
343	20A-11-601. Political action committees Registration Criminal penalty for
344	providing false information.
345	(1) Each political action committee shall file a statement of organization with the
346	lieutenant governor's office no later than seven days after:
347	(a) receiving contributions totaling at least \$750 in any calendar year; or
348	(b) distributing expenditures for political purposes totaling at least \$750 in any
349	calendar year.
350	(2) Each political action committee shall designate two officers that have primary
351	decision-making authority for the political action committee.
352	[(2)] (3) The statement of organization shall include:
353	(a) the name and address of the political action committee;
354	(b) the name, address, occupation, and title of the two primary officers designated
355	under Subsection (2);
356	[(b)] (c) the name, address, occupation, and title of [each officer] all other officers of
357	the political action committee;
358	[(c)] (d) the name and address of the organization, individual corporation, association,
359	unit of government, or union that the political action committee represents, if any;
360	[(d)] (e) the name and address of all affiliated or connected organizations and their
361	relationships to the political action committee;
362	[(e)] (f) the name, address, business address, occupation, and phone number of the
363	committee's treasurer or chief financial officer; and
364	[(f)] (g) the name, address, and occupation of each member of the governing [board]
365	and advisory boards, if any.
366	[(3)] (4) (a) Any registered political action committee that intends to permanently ceas

36/	operations shall file a notice of dissolution with the lieutenant governor's office.
368	(b) Any notice of dissolution filed by a political action committee does not exempt that
369	political action committee from complying with the financial reporting requirements of this
370	chapter.
371	(5) (a) For a period of one year after the date of filing of a statement of organization, a
372	political action committee shall file with the lieutenant governor's office a notice of any change
373	of an officer described in Subsection (2).
374	(b) Notice of a change in a primary officer described in Subsection (2) shall:
375	(i) be filed within ten days of the date of the change; and
376	(ii) contain the name and title of the officer being replaced and the name, address,
377	occupation, and title of the new officer.
378	(6) (a) A person is guilty of providing false information in relation to a political action
379	committee if the person intentionally or knowingly gives false or misleading material
380	information in the statement of organization or the notice of change of primary officer.
381	(b) Providing false information in relation to a political action committee is a third
382	degree felony.
383	Section 5. Section 20A-11-801 is amended to read:
384	20A-11-801. Political issues committees Registration Criminal penalty for
385	providing false information.
386	(1) Each political issues committee shall file a statement of organization with the
387	lieutenant governor's office no later than seven days after:
388	(a) receiving political issues contributions totaling at least \$750; or
389	(b) disbursing political issues expenditures totaling at least \$50 in any calendar year.
390	(2) Each political issues committee shall designate two officers that have primary
391	decision-making authority for the political issues committee.
392	$\left[\frac{(2)}{(3)}\right]$ The statement of organization shall include:
393	(a) the name and address of the political issues committee;
394	(b) the name, address, occupation, and title of the two primary officers designated
395	under Subsection (2);
396	[(b)] (c) the name, address, occupation, and title of [each officer] all other officers of
397	the political issues committee:

398	[(e)] (d) the name and address of the organization, individual, corporation, association,
399	unit of government, or union that the political issues committee represents, if any;
400	[(d)] (e) the name and address of all affiliated or connected organizations and their
401	relationships to the political issues committee;
402	[(e)] (f) the name, address, business address, occupation, and phone number of the
403	committee's treasurer or chief financial officer;
404	[(f)] (g) the name, address, and occupation of each member of the supervisory [board]
405	and advisory boards, if any; and
406	[(g)] (h) the ballot proposition whose outcome they wish to affect, and whether they
407	support or oppose it.
408	$[\frac{(3)}{4}]$ (a) Any registered political issues committee that intends to permanently cease
409	operations during a calendar year shall file a notice of dissolution with the lieutenant governor's
410	office.
411	(b) Any notice of dissolution filed by a political issues committee does not exempt that
412	political issues committee from complying with the financial reporting requirements of this
413	chapter.
414	(5) (a) For a period of one year after the date of filing of a statement of organization, a
415	political issues committee shall file with the lieutenant governor's office a notice of any change
416	of an officer described in Subsection (2).
417	(b) Notice of a change in a primary officer described in Subsection (2) shall:
418	(i) be filed within ten days of the date of the change; and
419	(ii) contain the name and title of the officer being replaced and the name, address,
420	occupation, and title of the new officer.
421	(6) (a) A person is guilty of providing false information in relation to a political issues
422	committee if the person intentionally or knowingly gives false or misleading material
423	information in the statement of organization or the notice of change of a primary officer.
424	(b) Providing false information in relation to a political issues committee is a third
425	degree felony.